1:Sanders Z-5.4 (1952-1959) 1962 EH1 Greece EH1
Peloponnesos

will buy to put on his lead ram. Then he will pick another deep bell for his eldest ewe, but will always test it against the deepest bell for what seems to be harmony to his ear. As he buys the smaller bells with the higher sounds, he always compares each with the deepest bell. In a flock of about 200, he may have as many as 60 to 70 carefully tested bells. The sound of a flock grazing or in movement is always pleasing even to the casual passerby. But to the shepherd it is the sweetest music of all, for it is as though his own private orchestra were playing for him, telling him by each little sound much about the behavior of his flock. If one note is missing for very long, he becomes aware of it and investigates to see what is wrong. When all are ringing together, he feels his little universe is safe.

As I walked through the village, I tried to picture it in the cold and empty winter. Obviously, the people from Valtetsi scatter out quite widely once they get below. What kind of community can they maintain with such a migration pattern? The shepherd's answers to queries about organizational life gave a rough sketch of the Valtetsi community.

Like other villages, they have the village council. The president of the council, who happens to run a coffeehouse, must stay in the village throughout the year. He can, on occasion, get a two-week leave from the prefect in Tripolis.

"Suppose he owned livestock," I asked, "and had to take them to winter pastures below. What would he do?"

"Other members of his family would have to take care of the animals for him and he would remain here."

Local elections are postponed from winter until the return of most of the people in the spring. But for national elections the men leave the flocks with their womenfolk and older children and walk all the way back up to the village to cast their ballots.

Valtetsi also has its school board, church board, and a livestock cooperative that helps its members get some credit from the Agricultural Bank, with their flocks as collateral (it serves no marketing function). Yet the migration pattern affects even these organizations, for at the time of my visit the cooperative president had not yet returned from his winter's sojourn on the plain nor had all of the board members for the church or the school.

In spite of the periodic absence of its inhabitants, the loyalty to Valtetsi is strong. Not the least of village distinctions was the Battle of Valtetsi, in which local people claim that in 1821 the first victorious army of Greeks under Kolokotrones rose up against the Turks. Since the soldiers believed that the Virgin had aided that victory, taking part just as Hera and Athena did with their forces deployed in the Trojan War, a special church to the Virgin was built in the village in 1837. One of the most heinous

1:Sanders Z-5,4 (1952-1959) 1962 EH1 Greece EH1
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[The Tselingata]

used for public works, especially for the operation of schools. All these accounts are regulated by the general assembly of the members of the union.

In my conversations with Berates, the visit to whom has just been described, I learned that he considered himself an architselingas. True enough, he owned most of the sheep, but he did allow the six men who worked for him to have flocks of their own, say fifty to sixty head, if they could get a start. One of his shepherds was assigned the task of keeping the records of milk production so that each one could have a share prorated on the basis of the number of animals in the common flock. Every six months Berates draws up a contract with those associated with him; he supervises the cheese production up in the highland pastures and even helps process the milk for some of the smaller owners who are not in position to set up their own plant.

Those who knew Epirus a generation or so ago tell of the great authority these chief shepherds had, each ruling in autocratic fashion his people and the area in which they were established. Should one of the shepherds associated with any of these chieftains become dissatisfied and want to move away, he found it impossible to attach himself to any other chief shepherd, for these men of position stuck together. In the days of turmoil and disorder early in this century, it was almost necessary for a small owner to be connected in some way with a leading figure who could protect him and represent him to outside authorities.[14]

The tselingata, from many accounts, were not necessarily based on kinship, though there were interesting examples of the group of relatives being so large that they formed a union by themselves. In such a case, age and generation would usually determine who had the authority and his word would carry great weight among the others.

Even today there are powerful chief shepherds. The mayor of the city of Egoumenitsa, along the Ionian Sea, was the head of the Petoules family which is run on the principles of the traditional tselingata. There are eighty members in the family and all of them obey him. In 1953 I was told that the Petoules family collectively owned from 12,000 to 14,000 sheep, in spite of the fact that on one day in 1948 the Communist guerrillas took 4,200 sheep from them. Although they owned sufficient land to graze at least 14,000 sheep, they were improving the pastures by sowing wild clover. The summer area alone added up to about 3,450 acres and the winter area was additional.

One official in describing this family said that in 1952 some of the governmental representatives in Ioannina were ordered by the central government to go to the head of the Petoules family and take some of the pasture land for the settlement of refugees who needed land. They expected trouble but were pleasantly surprised when the architselingas agreed to give the land and also went with them to select it. Two villages were constructed,

1:Sanders Z-5M (1952-1959) 1962 EH1 Greece EH1

councilmen could be elected in demes and from five to fifteen in communes, on the basis of population.

An account of local officialdom taken from almost any commune in Greece closely resembles that from other communes, although the number of council members may vary. Here are the facts for Gourie, near Mesolongi on the western coast of Greece.

The village has the following officers: a president and a deputy president, who replaces the former in his absence. The president is the paid governmental representative in the village. The secretary is a salaried, permanent employee of the community, whose duty is to keep all community records, conduct all correspondence, and do all other clerical work. The village council: it is the duty of this council to help the president solve the various community problems, to attend regular meetings and take the necessary resolutions. The councilmen are unpaid officers; the president is paid a yearly allowance of one thousand drachmas for his extra expenses. The council and the president were elected during the last national municipal elections. Later the president was elected by the councilmen.

The old school building is now used for the community office. This has two rooms; one is used for the president's office and the other for the secretary's; its furniture is very poor; it has six chairs, a divan, and a bookcase used for filing.[7]

Of course, villages differ in the facilities provided for the community-council officers. In Tsepelovo, an Epirus village, the office of the council was well furnished. Cushioned benches lined the walls. Other furniture included a long table at which the secretary worked; a storage chest; a glassed, built-in cabinet containing shelves for filing; four straight-back wicker chairs; and another cabinet built into the wall which contained a store of medical supplies. The room was decorated with an *Ohi* sign, commemorating the refusal by Metaxas to capitulate to the Italians early in World War II, pictures of the royal family, portraits of local dignitaries, and two pictures of Eisenhower. Some American Mission material lay on the long table. This council, too, had the responsibility of taking care of the high-powered American Mission radio, similar to the one in Phrangista.

As I talked with the village officials here and throughout Greece, I tried to understand their conceptions of their jobs. I knew what the law stated to be their functions but wondered how closely their own ideas corresponded with the legal description. In an Attica village (1953) I found a council consisting of eight members and the president. The secretary there, as elsewhere, had no vote at council meetings, but introduced the topics on the agenda. I asked this secretary whether he considered himself an employee of the community council or of the central government. In Communist countries to the north I had known that the secretary of local government was usually a trusted Communist imposed on the community and

1:Sanders Z-5,4 (1952-1959) 1962 EH1 Greece EH1

therefore the guiding hand in local affairs. But in Greece I found no such use of the secretary's role. He generally considered himself a servant of both the state and the local people. In this Attica village the secretary said: "I do all the difficult work. I am kept so busy that I even work at night. Recruiting for the army, for instance, is done through me. I was awakened at five this morning by a man who wanted a certificate. I am also head of post and telegraph here. This is an unusual job for a secretary but the local government couldn't afford such an official and asked me to take on the job. I reckon I must work eighty hours some weeks." But he seemed to be thriving on his job.

When I inquired more carefully into what the council does, I learned that, in addition to collecting the taxes, it has the problem of determining what families are poor enough to qualify for welfare assistance. The president and two other citizens comprise a committee on social welfare and classify families according to need. The two citizens had been selected by the Ministry of Welfare from a list of nine local people nominated by the president, and they serve two years. The poor people are officially listed according to categories A, B, and C, which are based on family income and size of family. The poorest (A category) will get free medical care, free hospitalization, free maternity service, and free drugs at the expense of the Ministry of Welfare. Those in category B are entitled to the same advantages, but have lower priority in the event sufficient facilities are not available to all. Those in C category must pay for their drugs, but at reduced prices, with the price difference being made up by the Ministry of Welfare. Of the 560 families in this village, one half were in one of the above categories. Since everybody in a village knows everyone else's business, there is much discussion of the fairness of the list. A person in need comes personally to ask for help, but he may be removed from the list at the end of three months when the names must be reviewed.

Around Volos, in the villages on Mount Pelion, I found emergency welfare needs handled on a much less bureaucratic basis. The commandant of gendarmerie for the Volos area learned in March 1953 that many families in the villages on the eastern part of Pelion lacked food. Unlike those in the Attica village, these people had made no complaints. They ordinarily live on returns from olives, apples, chestnuts, and some potatoes, but storms had destroyed their chestnut and apple crop to the extent that they had received little income the previous autumn. By March, they were without funds to buy bread. Part of their poverty could also be traced to the number of times their villages had been pillaged by the guerrilla bands which had earlier operated in that area. Their clothes were a pattern of patches. They kept little livestock because pastures were lacking and because any lambs produced did not mature early enough to be sold at Easter.

The commandant, in view of these circumstances, asked help from the

1:Sanders Z-5 (1952-1959) 1962 EH1 Greece EH1

representative of the International Red Cross, who arranged with the organizational officials in Athens for an immediate distribution of rice, sugar, and molasses (for children). Momentarily, the representative also secured money for bread, telephoning from Athens to the commandant to buy the bread locally. The Red Cross representative had expected the commandant to buy about eight hundred one-oka loaves of bread, but he had different ideas: "Why not give the people flour and cut down the expense of the salt, water, and manipulation that goes into the baked bread?" So he bought nine hundred and eighty okas of flour and persuaded the flour mills at Volos to contribute another two tons. He also handled the problem of transportation with originality. Since these eight villages are remote, the trucking costs to them are high. The commandant, suggesting that the distribution be at four points, appealed to the local transportation cooperatives to supply the trucks after the Union of Trucks had voted to help. Then the drivers agreed to donate a day's free labor, with the "day" totaling sixteen hours for many of them before the distribution was completed and the trucks were safely back in Volos.

But the role of the village notables should not be minimized. Although the commandant had made a trip through the district to look personally into the condition of many families, he depended upon the president, the priest, the teacher, and the gendarme to prepare the list of the needy in each village. The role of the president came to the fore at the distribution points, to which he brought some men and pack animals. The commandant explained in great detail to each president the basis on which the distribution was being made, who had made the contributions, and what families were to receive how much. The supplies for each village, when weighed out from the trucks, were turned over to the community president. He then supervised the loading of the pack animals and headed the animal train back toward his village. Once arrived, he was to see that the distribution was carried out according to instructions.

Such an experience leaves many impressions: the deep personal interest which the commandant of gendarmerie showed in the welfare of the people in his area; the dignity of the village presidents who asked very intelligent questions to be sure that they properly understood the instructions about distribution; the tattered clothing worn by these quiet, almost impassive villagers. And here, as always in Greece, one sensed deeply the beauty of the natural surroundings: the mountains where patches of snow still lingered, the dark glades through which the road sometimes wound, the occasional olive groves and chestnut forests, with lively pedestrian traffic ready to greet one every few hundred yards. Down on the plain, on a sunny afternoon, the meadows were full of a profusion of wild flowers so delicate in color and stamina that they die soon after they are plucked or after the hot sun of late April and May beats down on the unprotected plain. On

1:Sanders Z-5,4 (1952-1959) 1962 EH1 Greece EH1

our way back to Athens the next day as evening began to fall, we saw Mount Parnassus, snow-topped, off to the west, and knew that beyond it lay Delphi and its sacred shrine. In an ancient land, peasants of today were still wrestling with the problem of hunger; and generous people — Greek officials, millers, truck owners and truck drivers, and supporters of the International Red Cross — were expressing a common humanity. Village presidents, or local government in action, were the final link between the outside world and those in need.

Other trips, however, left one in a different mood. In the Peloponnesos, as in many parts of Greece, I found villagers who did not feel very kindly toward their community president, even though they had elected him. In one place a peasant, not without a trace of prejudice, remarked: "My brother-in-law was president of the council when the village road was built. He and the council decided how many days men of the family had to contribute and we got the job done. But our president now is a poor type of political leader. He plays favorites. He does not promise anything for the village as a whole; he has no concern for a much-needed bridge at the place where your car almost got stuck crossing the stream."

In another village, an old man who had spent five years as a young man in the United States complained: "In community affairs we have to elect a president who is 'in keeping' with the government in power, or else we get left out. But many of our village presidents take revenge on those villagers who disagree with them. In the States, if you are a Democrat nobody cares." When I asked in what ways the president could take revenge, he said that the president could make unfair work assignments to a community voluntary-labor project, make unequal distribution of welfare goods, and create difficulties for a man trying to get a loan through the cooperative.

But in many ways the community council has some control over the president because it can outvote him on crucial issues. In fact, a council will frequently have real discussions since each member feels well informed on village matters, which is all they are supposed to discuss, and can reflect the ideas of his friends, followers, or his coffeehouse clique. As one Greek official said, "The community council is a lively element in village life. The only point to remember is that council members are not educated enough to measure up to their tasks."

Some brief insight into how this process works is found in the case of Stavroupolis, a village whose coffeehouses were treated at some length in the preceding chapter. According to John Photiadis:

> Stavroupolis and the three other villages which form the Stavroupolis community are incorporated, with their government located in Stavroupolis. This government consists of an unpaid nine-member council elected by vote every four years, and a salaried mayor. For specific projects and activities, special committees are appointed from the council members and sometimes non-coun-

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cil members who are in some way connected with the project or activity. The mayor usually introduces topics for the approval of the council, but no action can be taken before the prefect of the area gives his final approval.

[208] In Stavroupolis, people respond quite emotionally to each method applied by the village government. Problems are discussed by the council before decisions are made and are discussed again by the male population in the coffeehouse with interest and emotion. . . . The village government's business is their business and these informally-made decisions are important since no project can operate normally or smoothly if their informal decisions are opposed.[8]

651 But no picture of local government is complete without some sketch of the tax and financial picture. According to the 1950–51 legislation, local governments gain their revenues from the following sources.[9]

Property Revenues
— For the use of slaughterhouses
— Grazing rights on communal-owned land

Dues and Excises
— Building dues, ½ to 1 percent of the amount of cost
— For the use of sidewalks, streets, and public squares
— Dues on hotels, beds, and bills
— Weight and measure excises; advertisement excises
— For the use of municipal and communal property, works and services including garbage and cleanliness, electricity and gas

Direct Taxes
— Tax on agricultural and forestry products: 2 percent mandatory, 4 percent optional
— Tax on cattle; tax on poultry and fish up to 3 percent of price
— Tax on vacant plots within town plan areas in demes over 20,000 and those in the capital area and Thessalonike area
— Tax on property which has gained value owing to deme or communal public works

Indirect Taxes
— Tax on sale and purchase of cattle
— Tax on olive oil dregs

Contributions
— Contributions determined by council not over 30 million drachmas per head in Athens, Piraeus, and Salonika; 15 million on other demes; 5 million in communes

[653] Personal Work
— In demes and communes under 10,000 population, men over eighteen work ten days a year. Also includes their animals and motor equipment

Loans, Donations and Legacies

Sale of Real Estate and Movable Property

1:Sanders Z-5,4 (1952-1959) 1962 EH1 Greece EH1

mata, at the southern part of the Peloponnesos. When we discussed the attitude of the peasants toward Athens and the central government, he commented: "Life in the village is difficult; Athens has had special privileges. The villages are 100 percent right in their complaints. In my nomos many of them have no roads, no irrigation or drainage. Their education is so far behind that it is pitiful; their homes are in awful condition. How can a peasant under such circumstances feel gratitude! Paying for the priest and the teacher should be the job of the central government in the same way that a father supports a child. The recent decision to turn back to the communes a share of the tobacco tax is encouraging the villagers very much. Here it will amount to about one dollar yearly per capita."

When I asked him more about the actual workings of the communes in his nomos, he repeated much that others had said:

> The president of the community represents in a small way the national government. So the community council is both an arm of the central government and also a representative of the local village. All decisions of the council have to be communicated to the nomarch; this is compulsory. If the council and president decide to spend any of the local funds the nomarch has the right to say "yes" or "no." If they wish to add a paid employee, the nomarch will check to see whether it is legal or not. If the nomarch does not answer in two weeks' time, then the local council has the right to go ahead without further permission. But the villagers for the most part are not conscious of their rights after the expiration of the two-week period and are capable of waiting fifteen years. The chief reason for delays in such matters is the lack of sufficient personnel in the nomarchy.

During 1952–53, the possibility seemed strong of developing a capable, well-trained group of nomarchs, all of whom were supposed to have security of tenure and not be subject to dismissal except for carefully defined "cause." These nomarchs were being sent to England, the United States, and elsewhere to study how local governments functioned, and to see what ideas might be adaptable to Greece. The community presidents, over and over again, expressed appreciative comments on the work of many of these nomarchs. To be sure, in some villages I found that the nomarch had not yet made himself known, but I had the general impression that a much better relationship was building up between the peasantry and the national government because of the changed attitudes of friendliness and understanding on the part of these key officials. When I revisited Greece in 1955 for another study period, I found that the Minister of Interior in early March 1954 had rescinded the career-nomarch legislation and had immediately dismissed one third of the nomarchs. According to one observer:

> The odd characteristic about these dismissals was that they were not necessarily based on political opinions nor on efficiency. Several strongly-pro-government nomarchs were dismissed despite known efficiency. Apparently this arose

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answer than that the farmers were incited by the Rally Party. As if there were any need of incitement in their case. One does not need incitement when one is hungry and sentenced to despair.[18]

The year does not matter, the name of the party does not matter, for in Greece a political, if not a social, gulf between the village and the city remains. Since 1952, as a later chapter will show, much has been done through the Agricultural Extension Service and other programs to better the condition of the peasantry. The success of such programs inevitably depends upon the skills and attitudes of those trying to carry them out in the name of the central government, but even more depends on the stability and continuity of the central government so that measures which are under way are not canceled and other political adventures substituted instead.

A peasant or a village president has three ways of straightening out some grievance involving the national government. First, he and his fellows can resort to strikes, demonstrations, and — in the case of the guerrilla war — to the support of those who would change the situation by revolution. Second, he can work through the regular administrative or executive channels already described. Through his local president and through the nomarch, many affairs can be carried to those in a position to settle the grievance, or in some cases he may take the time and trouble himself to go to some responsible official in the appropriate ministry for help. In other words, he is trying to find his way through the administrative apparatus of government and to use it to accomplish some objective. A third approach is to work through the political or legislative rather than the administrative channel. This means going to the representative from his district who serves in the national unicameral legislature in an effort to persuade him to intercede with the proper administrative officials. It might also mean going to some political leader, a former minister perhaps, to see if he can use his good graces in the matter.

Enough has been said thus far about Greek officialdom to show some of the difficulties that a villager, as an individual or as a community president, would face in making use of the administrative channels. Are the political outlets any more promising?

I once asked a peasant about a solidly constructed bridge we were then crossing. He said that it was obtained because one of their local people had been a member of parliament and had arranged to have this built. I wondered how long it would be before they had another member of parliament and thereby received some other needed project. And a mayor of one of the Thracian towns confided that he preferred the politically appointed nomarch to the career nomarch because one could go to the members of parliament and have them get an inefficient politically appointed nomarch

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The Village Notables

554 Contrary to popular belief, one does not always find the village notables sitting around the coffeehouse. Most of them are usually busy people, working in their fields, around their houses, or in a shop. They do make at least brief appearances around the square some time during the day, most probably after supper. Loafers do not become notables in a Greek village. To learn who these notables were, I asked throughout mainland Greece: "Who are the most important people in your village? Why are they important?"

[622] I was struck by the fact that in 1955 and 1959 more people seemed to stress the high prestige of the community president than they had done in 1953. This impression, if fully verified, would indicate a growing importance of and a re-emphasis upon local government in the Greek scheme of things. One priest in the Peloponnesos attributed this shift to the fact that "interest in religion is not as great as twenty years ago and church attendance has declined." A few typical replies, many contradicting each other in some details, will convey the villager's view of the notables in his community. From Central Greece:

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The greatest honor in our village is to be president of the community. Those who are most respected are those with the most money. Anyone who has money receives a hearty "good morning"; without money he doesn't. This is because our people are not educated. In fact, the priest gets more respect than the teacher, which is not as it should be. The local doctor, too, is respected.

From another village in Central Greece we hear:

The most important people are the most educated, either the doctor or the teacher who, thanks to his education, can solve a problem in which the people are interested. We have some clever people who try to overshadow the teacher in order to influence other villagers, but if they are to do this they must be respected. If an extremely clever person is immoral, he has no great prestige. Two things influence other people: to be just in his judgment and honorable. We respect a man more if he is honorable than if he is rich. Even an uneducated man who is a good farmer and has good judgment and is honorable can have influence.

[665] Party leaders in former times would have been included among the notables, according to a businessman from Thebes:

In my childhood days the party leader would have ranked as most important, particularly if he belonged to the strongest party and would be able to help local people solve their problems. Nowadays in the village the president of the community would play a great part. The doctor, if there is one, has high position, provided that he is respected by the others. In the old days the priest and teacher were more respected than today. In my childhood when the teacher

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1:Sanders Z-5,4 (1952-1959) 1962 EH1 Greece EH1

In my childhood when the teacher 554
or priest would pass through the village square people would stand up. The 875
local merchants in the village have changed their status little, for their role in 793
life is still to do commerce. 622

The extent to which the priest or the president of the local cooperative, where it exists, is considered important depends today very much upon the personalities of the individuals involved. One person said: [474]

The role of the priest should be mentioned along with the teacher and doctor. He should lead because he represents the church and is more educated than the peasants. But there are some priests who play little part in community life. I know of one who drinks too much, shoots off his revolver, and is not respected.

The relative prestige of the village notables has been influenced by the practice of the central government in providing the teacher and the priest. Only the community president comes into office as the result of local initiative, but even his status, though gaining ground, is not what it used to be thirty or forty years ago:

The president of the village is usually a better man than the president of the cooperative because there is more tradition behind his office. But it does not always hold that the best man is picked as president. In Thessaly forty years ago when the president came into the coffeehouse all the men rose in deference to "their president." [474]

A man from a mountain village in Central Greece who is active in the cooperative movement contrasted the various statuses in his community:

I find that the teacher enjoyed more prestige formerly than now. Earlier there was a higher percentage of illiterates, but today many village sons have gone away for a higher education and so people are not so dependent upon the teacher. Since officials do not wish to undermine the position of the teacher, the agronom and other representatives of the nomarchia always consult the teacher when arriving in the village.

This man thought the secretary of the village more important than the president.

When I put the question of relative prestige of the notables to a group of students at the American Farm School in Salonica, I found the anticipated difference of opinion. The majority of the boys, all from villages, said that the president of the community was most important, but others said that the priest would be "if he is from the village itself and has a good reputation." They pointed out that the president of the community becomes involved in politics and is therefore apt to antagonize those who may differ with him politically. Of the twenty villages represented, fourteen had doctors. Only six of these were considered community leaders. These village boys also thought, for the most part, that the wealthy peasants were [759]

1:Sanders Z-5,4 (1952-1959) 1962 EH1 Greece EH1

554 875 793 622 [729] [561]

not necessarily considered in the select group unless they held some other office such as community president. In Northern Greece, if a villager has achieved renown by fighting in one of the wars for the liberation of Macedonia, he will rank high. He becomes the personification of local history, and what he says about the war will be given more credence than what the textbooks say. He was there and saw things with his own eyes.

A generation or two ago one's age had much to do with the respect shown to him but this value is shifting:

> Older people used to be the leaders. Now the tendency is toward the educated and wealthy, although the community president is chosen much on the same basis as before. He generally ranks first in importance. The teachers and priests are better-educated than they used to be so their influence is greater.

The above sentence seems to contradict the observation that as people become more educated they rely less on the teacher and priest. What actually happens is that the basis for respecting these two notables shifts. In villages where a progressive spirit is abroad, if they show an interest in doing things for the community and are not merely functionaries carrying out the narrow round of activities connected with their jobs, then they acquire prestige. But it is only the better-educated priests and teachers who show any genuine community orientation. This was reaffirmed by a nomarch in the Peloponnesos who, while listing the president of the community as actually and legally the most important man, also observed: "On the other hand, a teacher or priest may rank high due to outstanding personality characteristics."

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I noticed in Central Greece and the Peloponnesos that from time to time some native son, who had spent several years in the United States, would be included with the notables. At first, I wondered whether he was trotted out because he could speak a few words of English, but then I noticed that others who also had been to the States were kept in the background. To receive prestige in many, though by no means all, villages, the returnee must show generosity that no other local inhabitant is expected to demonstrate.

Nor can one overstate the omnipresence of these village Greeks who have spent some time in America.[1] In one village of less than two thousand I found more than forty older men who had been to the United States. The net social effect of this reservoir of foreign experience was almost negligible. One returnee said: "Even if you come back with new ideas, you must conform to life about you, for those ideas are not applicable here. If you stay here you will be like a peasant in a year; if I went back to the States I would become a gentleman again."

2: Friedl E-5 (1955-1959) 663 EH1 Greece EH1
Vasilika

6

The Village: As a Community

The Village Government

621 IN THE FIRST CHAPTER the village was described as a setting for the life of families, which are the most significant social groups in the settlement. It now becomes possible to consider the functions of the village itself as an entity in its own right. First, the formal organization of village-wide activities and responsibilities will be discussed, and second, the attitudes of the inhabitants toward Vasilika in contrast with their attitudes toward the family and the nation.

[631] The Greek government classifies Vasilika as a *kinotis* for administrative purposes despite its small population. A *kinotis* is legally a populated center with at least 300 inhabitants and a school, and constitutes one of the four kinds of administrative subdivisions in each of the nomes (provinces) of Greece.

● 622 623 665 666 The formal governmental activities of the *kinotis* are the responsibility of a locally elected president and council. A community the size of Vasilika is entitled to a council of five members elected for a four-year term. Voting must be done along party lines; and voters select five names from among those listed by the party of their choice. Vasilika had only two political parties in its local elections in 1956. Under the system of proportional representation then operating, the four men with the most votes from the party which itself had the majority of votes were elected to the council. The fifth member should have been the man with the most votes in the minority party. At the last Vasilika election, however, the man in this position preferred not to act as a minority representative and the second man on the list became the council member. The five representatives then elect a president and a vice-president from among their number, usually for two-year terms. The council and community are served by an additional official, the secretary of the *kinotis*. The secretary is not elected and has no vote on the council. He is appointed by the nomarch (governor) of the province upon nomination from the village council. His salary varies with the income of

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2:Friedl E-5 (1955-1959)1963 EH1 Greece EH1
Vasilika

the community. The secretary tends to remain in office for many years, thereby becoming the equivalent of a permanent civil servant.

The president is held responsible for the completion of the tasks assigned to him and to his council. These include registration of births and deaths, a census of males every five years, the physical maintenance of the roads and public wells in the village, the preparation of the community tax rolls, and the preparation of an annual village budget.

In a community the size of Vasilika the maintenance of vital statistics is not an onerous task, since births, deaths, and the age and sex distribution of the population are matters of common knowledge. The maintenance of village property is a more complicated matter. Funds for materials are available in the village's account, which is held by the treasury at Amphiklia. The community may not draw on its account without the approval of the nomarch. Therefore, any public works program in the village is first formulated by the council and then sent for final approval to the nomarch's office. Village males who are more than fifteen years old are responsible for providing labor for road building and for minor repairs of village property. They may either give a certain number of days a year to work on such public projects or fulfill the obligation by furnishing money for a substitute. There is no effective practical way of enforcing adherence to the commitment. The state of the village roads and wells depends, therefore, on whether the village men are willing to work together to create a village asset.

In the course of our 1955–1956 stay at Vasilika a special impetus for road repairs presented itself. The council had requested that one bus a day traveling between Kifisokhori and Levadhia be rerouted so as to pass through the village. The nomarch had indicated that he would approve the change if the village road was repaired, and he authorized the necessary materials. One day in March, truckloads of earth were brought into the village and about one quarter of the adult male population shoveled the loose earth into the main ruts on the village road. The road was superficially improved thereby, and a month or so later a bus was routed through the village. The poor drainage from one of the wells was not corrected, however, so that the regular spillage from the well quickly restored the old puddles in the road.

The men and boys who worked on the road project lacked their customary vigor. Indeed, the majority of the male population of the village claimed to have work to do in the fields that day and did not join in the road work at all. There was much joking, teasing, and clowning while the work was going on, and the efforts of two of the older men to convince the group to set to work with a will were unavailing. The attitude of the road workers requires explanation because all the villagers were agreed on the importance of the new bus route and they actively dislike mud. The muddiness of the village road in winter and early spring was a particular subject for comment and several times evoked the question, "Do you have mud in America, too?" An Athenian who visited the village in late spring was critical of the villagers because their *agbora* was unpaved. "Don't you have a lot of mud all winter?" she asked. "Oh no, we don't have any mud in winter. Very little," was the response from one of the villagers. He would not even admit to so unsightly a condition.

2: Friedl E-5 (1955-1959) EH1 Greece EH1
Vasilika

653 461 491 The reluctance of the villagers to work on the road seems to result not from a lack of motivation but rather from a more compelling distaste for manual labor, and especially for such work when it does not directly or immediately benefit each man's own family. Several years later when a new school was built, some of the parents of the school children helped with parts of the construction. The other villagers did not.

651 623 The preparation of the community tax rolls is an important responsibility of the village council. Since taxes are based on land tenure, on produce, and on livestock ownership, the council must prepare lists of people who own land within the boundaries of the *kinotis*. The lists include for each person information on the number of *stremata* in each parcel of land he owns, on the kind of crop raised on each parcel, and on the quality of the land. Lists of the number of horses, mules, sheep, and goats owned by each villager are also compiled. Donkeys and chickens are not taxed and no listing is made of them. The tax is calculated for each item and the completed tax rolls are posted. A villager may feel that he has been unfairly treated, that, for example, the quality of his vineyard has been overestimated or that he has fewer sheep than the number listed. In [627] such a case he can request a revision from the council. His request is usually granted and that settles the matter. If he is not satisfied, he may ask for a hearing before a grievance committee, the members of which are proposed by the council from among the villagers. Any decision of the committee is subject to [634] the veto of the nomarch. In Vasilika disputes over tax rolls are said not to occur, 651 and no grievance committee has been established for many years. There had 628 been a dispute with Parori in the 1930's over the boundaries of the two com- 692 munities. Since each *kinotis* receives taxes from the land within its boundaries the question of where one *kinotis* begins and the other ends is of considerable importance. The argument between the two villages was finally settled in the courts.

641 651 621 233 [622] In connection with the preparation of tax rolls, the president has some power over the shepherds living in the community. Anyone classified as a nonresident of Vasilika must pay double the rate for pasturing his animals there. If no permission has been granted, he must pay triple the rate for residents. The question of when and if the new settlers in Vasilika—the shepherds, who had been living there since 1950—would be considered residents of Vasilika, that is, full-fledged citizens of the *kinotis*, was of significance both to the village and to the shepherds. They were finally granted this privilege in 1959.

423 651 [623] [583] [652] The actual process of preparing the tax rolls consists of a series of agreements among the villagers, including their council members, as to what amount of property they will declare. In consequence, the tax rolls do not necessarily represent an accurate and complete accounting of property ownership in the *kinotis*. Farmers often try to hide some of their holdings and keep some of their transactions quiet. For example, in order to pay less in taxes on the value of dowries, the records may show the transfer of a smaller parcel of land to the groom than the one privately agreed on and later privately carried out. Records are probably being kept more accurately now, since credit from the Agricultural Bank is based on land holdings, and proof of ownership must be given to the bank.

2: Friedl E-5 (1955-1959) EH1 Greece EH1
Vasilika

623 responsibility. The collection of its monies is undertaken by the central government's financial officers directed from Amphiklia, and the expenditure of its monies is supervised and controlled by the officers of the *nomarchia* centered in Levadhia. Moreover, the council has neither responsibility nor power over other village-wide activities. Law enforcement and the operation of the village school and of the village churches are administered separately both from the council and each from the others. Before turning to these activities, some mention of the council's role in Vasilika apart from the formal expectations is appropriate.

[829] [622] It is indicative of the village attitude toward the council, in contrast with that toward the president, that at no time during our stay in the village was any man pointed out to us as having the status of council member or as having had it in the past. When, accompanied by several villagers, we visited the former schoolteacher of Vasilika, he asked us who was currently the president but did not ask about the council members. The president has an important role to play 622 in the minds of the villagers. He is expected to act as liaison between them and 829 other governmental units and to further the interests of Vasilika in whatever situations may develop. For example, there was some criticism of the president for not arranging more rapidly for the bus to come through the village. In 731 early April 1956, an unexpected and heavy rain flooded the fields and threatened 312 to destroy the wheat if the waters did not drain off quickly. Most of the vil- 208 lagers (not all, however) were agitated, and in the early morning groups of men 521 climbed the hill and looked out over the fields shaking their heads and lamenting, "*Katastrofes!*" "Catastrophy!" Then came the discussion of why the fields were not draining properly. All day, in the coffeehouse, the men inveighed against the English company which had owned the former Lake Copais land for setting up a drainage system that did not go beyond those lands; against the Greeks who took over the company for continuing a system that, the men insisted, not only did not drain the lands of Vasilika, but even made it subject to flooding; against the government for not having built a proposed dam that would have protected the region; and against the village president for not immediately calling on the nomarch's engineers to suggest remedies for the present situation. For days after, there were rumors that the nomarch's technical staff would meet with the president and councils of Parori and Vasilika to arrange a public works program of low dams to protect the area from possible future disasters from the same cause. The meeting never took place. Some villagers 731 blamed the situation on the unwillingness of the farmers to work together to 312 build their own small dams. One man had earlier tried to protect his own 208 fields by building low earthen dikes around them, but his work was wasted because the surrounding fields were not so protected. The morning after the storm some of the men had quickly built up a two-foot dam at an obviously vulnerable spot near the cemetery. But a villager pointed out that if the water had risen just a little further, the placement of the dam would have made the situation worse rather than better. There was no more rain; the waters gradually receded; each man watched for his own fields to dry out. Those who were left with one or two small plots that were so badly flooded as to be useless for

6: McNeill H-5 (1947, 1956) 1957
EH1 Greece EH1

As one would expect in any small community whose members are acquainted from childhood, the effectiveness of formal leadership depends very much upon the personalities of the office holders. In some villages, the president and secretary have little real importance. As a minimum, they must keep records to allow the army to draft the young men when their age group is called up, and it is their duty to muster the able-bodied villagers for a fixed number of days' labor on roads or other public works when ordered to do so by officials of the central government. This labor service is the only form of direct taxation now enforced upon peasants, and money payment may be substituted for personal service if anyone cares to do so.

Only when a village chooses to undertake local improvements requiring money or supplies from outside sources does the sphere of local government expand from this legal minimum. In such cases, the village president, perhaps assisted by some other members of the council, is expected to represent the village in all dealings with the agents of the central government from whom help is sought; and if the village contracts a corporate loan for some project, then the president becomes responsible for collecting the sums needed to repay the loan.

Generally, the villagers of Greece have a deep-seated and not altogether groundless distrust of outsiders, particularly of government representatives, whom they suspect of being more often out to fleece than to help them. Long and persistent persuasion is therefore usually required on the part of government officials to overcome this suspicion, and open the way for technical or other improvements in village life. More often than not, the initiative in bringing about the changes which have come to many villages in the past ten years came from outside the village, from the central government. Only after a start had been made, and the practical advantage of some new crop or technique had been demonstrated on a small scale, did the farmers